



2019 LEGISLATIVE PLATFORM

**2019-20 STATE LEGISLATIVE SESSION
116th CONGRESS, 1st SESSION**



TABLE OF CONTENTS

Introduction	3
Legislative Advocacy Process	3
Guiding Principles	4
Policy Statements	
Local Control	5
Local Revenue	5
Fiscal Responsibility and Stability	6
Economic Development	6
Funding Opportunities	6
Drug Abuse	6
Homelessness	7
Public Safety	7
Sober Living Homes	7
Air Traffic Noise	7
Utilities	8
Environment	8
Local Elections	8
City Actions on Legislation	9



INTRODUCTION

The purpose of the legislative platform is to provide an outline and means for summarizing the City's core legislative principles and positions on legislative matters for the purpose of advocacy efforts at the regional, state and federal levels. The legislative platform serves as the foundation for the City to support or oppose various state and federal legislation. The legislative platform is developed to be consistent with and support the City's long-term strategic vision, General Plan and maintain the City's Municipal Code.

This platform is an evolving document that will be amended regularly from year to year or within each year as critical legislation is introduced. The City Manager's Office will continually update the legislative platform, taking into account new issues or priorities as they relate to the City. When an issue arises that is not addressed within the legislative platform, staff will return to the City Council for direction as needed. The policies established within the platform do not preclude the City Council to consider additional legislative matters that arise throughout the year. These matters may be brought forward by the City Council for the consideration of action.

Approval of the legislative platform streamlines the City's process of effectively responding and taking immediate action, by responding to legislators and policymakers in Sacramento and Washington D.C., on crucial legislation that affects the City and its residents.

Laguna Niguel is Orange County's hidden gem. Actions taken by the City since incorporation has allowed Laguna Niguel to become one of the best cities for business, rank in the top 15 safest cities in all of California, maintain a desirable quality of life, preserve an unmatched natural beauty. This legislative platform is aimed towards securing legislative action and resources that will assist in maintaining the City's economic growth, safety record, scenic natural beauty, and enhancing the quality of life our residents have come to enjoy.

LEGISLATIVE ADVOCACY PROCESS

1. Develop and adopt a yearly legislative platform based off of the long-term strategic vision and current needs of the City
2. Monitor and analyze proposed legislation and regulations to determine effects on City and residents
3. When necessary, communicate City's position on proposed legislation and regulations through letters of support or opposition, direct contact with legislators and policymakers, and other forms of communication
4. When issues arise that are not addressed within the platform, staff will return to the City Council for direction
5. City Council may seek action on legislation or regulations that are not addressed within the platform



GUIDING PRINCIPLES

I. Preserve and Enhance Local Control

Support measures that preserve, protect and enhance the City's local authority to enact policy and make regulatory determinations as needed pertaining to local affairs. Oppose measures that seek to preempt or degrade local control.

II. Fiscal Responsibility

Support measures that promote sound fiscal policy that ensures good stewardship of the City's taxpayer's dollars. Support efforts that preserve and promote the City's ability to maintain and grow its revenue base. Oppose measures that diminish the City's ability to obtain revenue sources that are required to provide critical services to its residents, or that result in unbudgeted expenditures or unfunded mandates.

III. Promote Economic Development

Support legislation and regulatory reforms that provide the City with the necessary tools and opportunity to continue to grow its economy and enhance economic development efforts. Support measures that provide the City with the capability to attract and retain businesses, as well as encourage current businesses to expand and retain jobs locally.

IV. Support Responsible Funding Opportunities

Support responsible funding opportunities and measures that allow the City to compete for its fair share of regional, state and federal funding. Support initiatives that are promoted to dedicate funding streams to cities for critical residential services.

V. Maintain Quality Public Safety

Support legislation that provides the City with the ability to maintain quality public safety for its residents. Support measures and initiatives that are designed to preserve law enforcement action that provided residents with the safety needed to achieve a desirable quality of life. Oppose efforts that would diminish the City's ability to properly fund its police services and funding decreases that negatively affect public safety. Oppose measures that would bypass local authority and control, therefore creating the possibility of rises in illegal activity.



POLICY STATEMENTS

Local Control

- Support efforts to preserve and protect local control and authority over local affairs, as well as the values reflected within the City
- Support measures that protect locally generated revenues through sales taxes and regional shares
- Support legislation that protects local governments from new regulations that would be burdensome and increase costs of services provided by cities, or regulations that would increase costs of services without a proportionate benefit to cities.
- Support the reform of regulatory approaches or mandates that transfer state responsibilities to local agencies without protected funding sources
- Oppose any legislation that preempts local control and authority or transfers jurisdiction over local programs
- Oppose legislation that would transfer regulatory control and responsibility from the local level to the county, state or federal level
- Oppose legislation that would limit or restrict local land use decision-making authority
- Oppose any state or federal mandates without the direct or indirect reimbursement for the costs associated with complying with the new and/or modified laws, regulations, policies, procedures, permits, and/or programs
- Oppose any legislation that creates unnecessary regulations, and/or restricts the City's capability to choose the most cost efficient and effective form of providing essential services
- Oppose any infringements upon the City's resident's right to vote on their own local taxes and fees
- Oppose any legislation that causes the City to become more dependent on federal, state, and/or county government or agencies for policy direction
- Oppose federal efforts that would bypass California law designed to preserve provisions found in local ordinances
- Oppose state efforts that would bypass local ordinances

Local Revenue

- Protect the City's ability to receive revenue through local taxes and fees
- Support measures that would keep all local revenues intact
- Support local sales and use tax reform that would create an equitable distribution structure that appropriately captures and allocates online sales taxes
- Oppose legislation that would preempt or threaten local taxation authority
- Oppose legislation that provides for the borrowing or redistribution of local revenues for state budgetary purposes



Fiscal Responsibility and Stability

- Support common sense fiscal policy that results in the responsible handling of the City's revenue
- Support predictable and consistent funding levels for local programs to allow cities to properly plan for administering services
- Oppose unfunded state or federal mandates and regulations that would force the City to become responsible for the burden of the cost
- Oppose efforts which provide for burdensome regulation on government access channels
- Oppose legislation and the promulgation of rules and regulations that allow regulatory agencies to encroach upon or supersede local authority
- Oppose measures that result in the diversion of local government funds to the state or other entity

Economic Development

- Support legislation that creates, or gives the City the ability to create, an environment that is deemed business-friendly or would create an opportunity for economic growth
- Support initiatives that by preserving and enhancing a positive business climate, the business tax base grows
- Oppose legislation that is deemed by the City to be anti-business or would prevent economic growth, job creation and retention, business creation and retention.
- Oppose excessive regulations that would hurt job creation or would prevent the City from providing an economic climate likely to attract new businesses, retain current businesses and create and retain jobs

Funding Opportunities

- Support funding availabilities that allows for the improvement of quality of life, public safety, and residential services for City residents
- Oppose efforts to decrease sources of local funding, i.e., Community Development Block Grant or Federal Highway Administration
- Oppose initiatives that provide for the loss of potential or current funding for the City

Drug Abuse

- Support efforts that would decrease the amount of excess, unused, or unwanted prescription medication throughout the City, region, county and state
- Support efforts to fight back against the opioid crisis, drug and alcohol abuse, and its effects on individuals, families and communities
- Support efforts to eliminate access to vaping by underage youth
- Oppose legislation, regulations and rules that would prevent the City from collecting prescription medications through its police services



- Oppose measures that prevent the City's ability to require fair and proper permits, regulate cannabis dispensaries and potential cannabis dispensaries, as well as ban dispensaries within City limits

Homelessness

- Support efforts involving county, state and federal governments that would reduce and prevent homelessness, and assist in finding permanent housing and supportive services for those in need
- Support measures that would maximize regional collaboration, partnerships and equitable sharing of costs
- Support legislation that strengthens existing community based organizations and homeless services agencies
- Support increased funding for community based organizations dedicated to ending homelessness and assisting those who are in need
- Oppose efforts that would force the establishment of temporary living facilities or "tent cities" within the City.
- Oppose legislation that would mandate the City to establish permanent housing or supportive services

Public Safety

- Support adequate funding for law enforcement, emergency response and other public safety agencies
- Support efforts to improve local law enforcement, fire suppression and prevention, rescue, emergency medical services and disaster preparedness
- Support legislation that limits the placement of sex offender homes within City limits
- Oppose legislation that would restrict local law enforcement agencies from collaborating and partnering with federal agencies in responding to requests for notification when a jail or other detention or correction facility houses an individual who might be subject to immigration enforcement action

Sober Living Homes

- Support efforts that provide cities with more control over the establishment and placement of group homes or sober living homes within city limits
- Support legislation that ensures residents of sober living homes are provided with a safe and sober home environment that is free of illegal drugs and alcohol abuse
- Support legislation that requires sober living homes to be licensed and registered to meet specific standards to preserve the neighborhood value and quality of life



Air Traffic Noise

- Support reasonable efforts that would result in the decrease of air traffic noise in the City, lessening the disturbance on residents

Utilities

- Protect the City's ability to manage public rights-of-way, receive compensation for right-of-way use, and zone and plan for the development of telecommunications infrastructure
- Protect the City's ability to negotiate fair leases or public benefits for the installation of small cell wireless equipment on public property, lease out publicly owned infrastructure as it sees fit, and make necessary discretionary reviews on all related equipment
- Support the ability for cities to manage public rights-of-way and receive compensation for its use
- Support efforts to maintain the ability to retain existing fees and agreements on telecommunications services and for public, educational and governmental channels

Environment

- Support legislation that provides increased funding opportunities for City environmental programs and improvements
- Support efforts to improve air quality, energy efficiency, and conservation, while reducing water run-off, and other forms of pollution.
- Oppose measures that would eliminate reasonable local environmental review
- Oppose legislation that places undue hardship on cities to implement new environmental regulation

Local Elections

- Oppose legislation that would change the existing nature of non-partisan local agency elections



CITY ACTIONS ON LEGISLATION

- **Senate Bill 50** (Wiener) – **Oppose**. January 15, 2019.
- **H.R. 530** (Eshoo) – Support. February 19, 2019.
- **SCAQMD Rule 1403** – **Oppose**. February 27, 2019.
- **Senate Bill 161** (Bates) – Support. March 8, 2019.
- **Assembly Bill 1530** (Cooley) – Support. March 8, 2019.
- **Senate Bill 5** (Beall/McGuire) – Support. March 18, 2019.
- **Assembly Bill 147** (Burke) – Support. April 4, 2019.
- **Assembly Bill 1332** (Bonta) – **Oppose**. May 13, 2019.
- **Assembly Bill 1356** (Ting) – **Oppose**. May 13, 2019.
- **Senate Bill 50** (Wiener) – **Oppose**. May 13, 2019.
- **General Fund Request to Orange County Housing Finance Trust** – Support. May 13, 2019.
- **Senate Bill 266** (Leyva) – **Oppose**. July 3, 2019.
- **ACA 14** (Gonzalez) – **Oppose**. July 17, 2019.